AMENDED IN SENATE FEBRUARY 23, 1998 AMENDED IN ASSEMBLY JANUARY 16, 1998 AMENDED IN ASSEMBLY JANUARY 5, 1998

CALIFORNIA LEGISLATURE—1997-98 REGULAR SESSION

ASSEMBLY BILL

No. 1225

Introduced by Assembly Member Granlund

February 28, 1997

An act to amend Sections 27491.4 and 27491.41 of, and to repeal Section 27491.47 of, the Government Code, and to amend Sections 7150.5 and 7155 of, and to repeal and add Section 7151.5 of, Section 7150.5 of the Health and Safety Code, relating to health.

LEGISLATIVE COUNSEL'S DIGEST

- AB 1225, as amended, Granlund. Health: Sudden Infant Death Syndrome and anatomical gifts.
- (1) Existing law requires the a coroner to inquire into and determine the circumstances, manner, and cause of all violent, sudden, or unusual deaths, including deaths where the suspected cause is sudden infant death syndrome.

Existing law permits the a coroner, as part of this inquiry, to take possession of the body and make, or cause to be made, a post mortem examination or autopsy of the body to make findings pertinent to establishing the cause of death.

Existing law requires this examination or autopsy where sudden infant death syndrome is the suspected cause of death, unless the infant's physician of record certifies sudden infant AB 1225 — 2 —

death syndrome as the cause of death and a parent objects to an autopsy on religious or ethical grounds.

This bill would delete this exception, and would make conforming changes in related provisions. By requiring examination or autopsy in all cases in which sudden infant death syndrome is suspected as the cause of death, this bill would impose a state-mandated local program.

(2) Existing law requires a coroner to perform an autopsy in any case where an infant has died suddenly and unexpectedly. Existing law provides that no consent is required prior to undertaking this autopsy. Existing law provides, however, that no autopsy is required if the physician of record certifies the cause of death is sudden infant death syndrome and the parents object to an autopsy on religious or ethical grounds.

This bill would revise this exception to provide, instead, that no autopsy is required if the attending physician certifies the cause of death is sudden infant death syndrome and the coroner agrees.

(3) The Uniform Anatomical Gift Act sets forth the standards and procedures for making, revoking, and refusing anatomical gifts. Among other things, the act authorizes an individual who is at least 18 years of age to make an anatomical gift for certain purposes, limit an anatomical gift to one or more of those purposes, refuse to make an anatomical gift, or amend or revoke an anatomical gift. Existing law also specifies the manner that consent may be given to make an anatomical gift.

This bill would permit a person between 15 and 18 years of age to make an anatomical gift, to the same extent as a person who is at least 18 years of age, upon the written consent of the person's parent or guardian. This bill would also permit an anatomical gift to be made, amended, or revoked by an oral statement made by means of a tape recording in the donor's own voice.

(3) The act authorizes a coroner, medical examiner, hospital, or local public health officer to release and permit the removal of a part from a body within that person's or entity's custody, for transplantation, therapy, or reconditioning if certain requirements are met.

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This bill would repeal this authorization and instead would prohibit a coroner, medical examiner, hospital, local public health official, or any other person from releasing and permitting the removal of a part from a body, including a cornea, from a body within that person's or entity's custody for transplantation, therapy, or reconditioning unless the decedent or certain specified persons made an anatomical gift in accordance with certain provisions or the person or entity obtains consent from certain specified persons either in writing or, upon consent of the parties involved, by a tape recorded telephone conversation.

(4) The act also makes it a felony for a person to knowingly, for valuable consideration, purchase or sell a part for transplantation, therapy, or reconditioning, if removal of the part is intended to occur after the death of the decedent.

This bill would also prohibit a 3rd party, other than certain specified persons who have consented to the removal of a body part of the decedent in accordance with specified provisions, from receiving compensation for the sale or transfer of that body part for transplantation, therapy, or reconditioning. By creating a new crime, this bill would impose a state mandated local program.

(5) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement, including the creation of a State Mandates Claims Fund to pay the costs of mandates that do not exceed \$1,000,000 statewide and other procedures for claims whose statewide costs exceed \$1,000,000.

This bill would provide that with regard to certain mandates no reimbursement is required by this act for a specified reason.

With regard to any other mandates, this bill would provide that, if the Commission on State Mandates determines that the bill contains costs so mandated by the state, reimbursement for those costs shall be made pursuant to the statutory provisions noted above.

(4) Existing law authorizes the Department of Motor Vehicles to indicate on a form carried with the driver's license

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or an identification card the licensee's or cardholder's desires with regard to making an anatomical gift.

This bill would except these provisions from the authority granted by this bill regarding anatomical gifts and would make conforming changes.

(5) Existing law authorizes a coroner, in the course of an autopsy, to remove and release, or authorize the removal and release of, corneal eye tissue from a body within the coroner's custody if certain conditions are met. Existing law further prohibits the coroner or medical examiner authorizing the removal of the corneal tissue, or any hospital, medical center, tissue bank, storage facility, or person acting upon the request, order, or direction of the coroner or medical examiner in the removal of corneal tissue, from incurring civil liability for that removal in an action brought by any person who did not object prior to the removal of the corneal tissue, or from being subject to criminal prosecution for the removal of that tissue.

This bill would repeal those provisions.

(6) The California Constitution requires the reimburse local agencies and school districts for certain costs mandated bv thestate. Statutory provisions procedures for making that reimbursement, including the creation of a State Mandates Claims Fund to pay the costs of mandates that do not exceed \$1,000,000 statewide and other exceed procedures for claims whose statewide costs \$1,000,000.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to these statutory provisions.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 27491.4 of the Government
- 2 Code is amended to read:
- 3 27491.4. (a) For purposes of inquiry the coroner
- 4 shall, within 24 hours or as soon as feasible thereafter,
- 5 where the suspected cause of death is sudden infant death

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syndrome and, in all other cases, the coroner may, in his or her discretion, take possession of the body, which shall include the authority to exhume the body, order it removed to a convenient place, and make or cause to be made a post mortem examination or autopsy thereon, and make or cause to be made an analysis of the stomach, stomach contents, blood, organs, fluids, or tissues of the body. The detailed medical findings resulting from an 9 inspection of the body or autopsy by an examining be either 10 physician shall reduced to writing permanently preserved on recording discs or similar recording media, shall include all positive and 12 13 negative findings pertinent to establishing the cause of 14 death in accordance with medicolegal practice and this, along with the written opinions and conclusions of the 16 examining physician, shall be included in the coroner's record of the death. The coroner shall have the right to 17 18 retain only such those tissues of the body removed at the time of the autopsy as may, in his or her opinion, be necessary or advisable to the inquiry into the case, or for 21 the verification of his or her findings. No person may be present during the performance of a coroner's autopsy 23 without the express consent of the coroner. 24

(b) In any case in which the coroner knows, or has 25 reason to believe, that the deceased has made valid provision for the disposition of his or her body or a part or parts thereof for medical or scientific purposes in accordance with Chapter 3.5 (commencing with Section 7150) of Part 1 of Division 7 of the Health and Safety Code, the coroner shall neither perform nor authorize any other person to perform an autopsy on the body unless the coroner has contacted or attempted to contact physician last in attendance to the deceased. If the physician cannot be contacted, the coroner shall then 35 notify or attempt to notify one of the following of the need 36 for an autopsy to determine the cause of death: (1) the surviving spouse; (2) a surviving child or parent; (3) a surviving brother or sister; (4) any other kin or person who has acquired the right to control the disposition of the remains. Following a period of 24 hours after

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attempting to contact the physician last in attendance and notifying or attempting to notify one of the responsible parties listed above, the coroner may perform or authorize the performance of an autopsy, as otherwise 5 authorized or required by law.

- (c) Nothing in this section shall be deemed to prohibit the discretion of the coroner to conduct autopsies upon any victim of sudden, unexpected, or unexplained death or any death known or suspected of resulting from an accident, suicide, or apparent criminal means, or other 10 death, as described in Section 27491.
- 12 SEC. 2. Section 27491.41 of the Government Code is 13 amended to read:
- 27491.41. (a) For purposes of this section, "sudden 15 infant death syndrome" means the sudden death of any 16 infant that is unexpected by the history of the infant and where a thorough post mortem examination fails to 18 demonstrate an adequate cause of death.
- (b) The Legislature finds and declares that sudden 20 infant death syndrome (SIDS) is the leading cause of death for children under age one, striking one out of 22 every 500 children. The Legislature finds and declares 23 that sudden infant death syndrome is a serious problem within the State of California, and that public interest is served by research and study of sudden infant death syndrome, and its potential causes and indications.
- (c) (1) To facilitate these purposes, the coroner shall, 28 within 24 hours, or as soon thereafter as feasible, perform an autopsy in any case where an infant has died suddenly and unexpectedly.
- (2) However, if the attending physician certifies that 32 the cause of death is sudden infant death syndrome and the coroner agrees, no autopsy shall be required pursuant 34 to this subdivision.
- 35 (d) The autopsy shall be conducted pursuant to a 36 standardized protocol developed by the State 37 Department of Health Services. The protocol is exempt pertaining to 38 from the procedural requirements adoption of administrative rules and regulations pursuant to Article 2 (commencing with Section 11342) of Chapter

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3.5 of Part 1 of Division 3 of Title 2 of the Government Code. The protocol shall be developed and approved by July 1, 1990.

- (e) The protocol shall be followed by all coroners throughout the state when conducting the autopsies 5 required by this section. The coroner shall state on the certificate of death that sudden infant death syndrome was the cause of death when the coroner's findings are consistent with the definition of sudden infant death 10 syndrome specified in the standardized autopsy protocol. The protocol may include requirements and standards for 12 scene investigations, requirements for specific 13 criteria for ascertaining cause of death based on the autopsy, and criteria for any specific tissue sampling, and any other requirements. The protocol may also require 15 that specific tissue samples must be provided to a central 16 17 tissue repository designated by the State Department of 18 Health Services.
- (f) The State Department of Health Services shall 20 establish procedures and protocols for access researchers to any tissues, or other materials or authorized by this section. Research may be conducted by any individual with a valid scientific interest and prior approval from the State Committee for the Protection of Human Subjects. The tissue samples, the materials, and shall be subject to the confidentiality requirements of Section 103850 of the Health and Safety Code.

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- (g) The coroner may take tissue samples for research purposes from infants who have died suddenly and unexpectedly without consent of the responsible adult if the tissue removal is not likely to result in any visible disfigurement.
- 34 (h) A coroner shall not be liable for damages in a civil 35 action for any act or omission done in compliance with 36 this section.
- (i) No consent of any person is required prior to 37 undertaking the autopsy required by this section.
- SEC. 3. Section 27491.47 of the Government Code is 39 40 repealed.

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27491.47. (a) Notwithstanding any other provision of law, the coroner may, in the course of an autopsy, remove and release or authorize the removal and release of corneal eye tissue from a body within the coroner's eustody, if all of the following conditions are met:

- (1) The autopsy has otherwise been authorized.
- (2) The coroner has no knowledge of objection to the removal and release of corneal tissue having been made by the decedent or any other person specified in Section 7151.5 of the Health and Safety Code.
- (3) The removal of such tissue will not unnecessarily mutilate the body, be accomplished by enucleation, nor interfere with the autopsy.
- (4) The tissue will be removed by a coroner, licensed physician and surgeon, or a trained transplant technician.
- (5) The tissue will be released to a public or nonprofit facility for transplant, therapeutic, or scientific purposes.
- (b) Neither the coroner nor medical examiner authorizing the removal of the corneal tissue, nor any hospital, medical center, tissue bank, storage facility, or person acting upon the request, order, or direction of the coroner or medical examiner in the removal of corneal tissue pursuant to this section, shall incur civil liability for such removal in an action brought by any person who did not object prior to the removal of the corneal tissue, nor be subject to criminal prosecution for the removal of such corneal tissue pursuant to the provisions of this section.
- SEC. 4. Section 7150.5 of the Health and Safety Code is amended to read:
- 7150.5. (a) An—Except as provided in subdivision (b) of Section 12811 of, and subdivision (b) of Section 13005 of, the Vehicle Code, an individual who is at least 18 years of age, or an individual who is between 15 and 18 years of age as specified in subdivision (m), may make an anatomical gift for any of the purposes stated in subdivision (a) of Section 7153, limit an anatomical gift to one or more of those purposes, or refuse to make an anatomical gift.
- 39 (b) An anatomical gift may be made only by one of the 40 following:

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(1) A document of gift signed by the donor.

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- (2) A document of gift signed by another individual and by two witnesses, all of whom have signed at the direction and in the presence of the donor and of each other, and state that it has been so signed.
- (3) A document of gift orally made by a donor by means of a tape recording in his or her own voice.
- (c) If a document of gift is attached to or imprinted on a donor's motor vehicle operator's or chauffeur's license, 10 the document of gift shall comply with subdivision (b). Revocation, suspension, expiration, or cancellation of the license does not invalidate the anatomical gift.
- (d) A document of gift may designate a particular 14 physician or surgeon to carry out the appropriate 15 procedures. In the absence of a designation or if the 16 designee is not available, the donee or other person authorized to accept the anatomical gift may employ or authorize any physician, surgeon, technician. enucleator to carry out the appropriate procedures.
 - (e) An anatomical gift by will takes effect upon death of the testator, whether or not the will is probated. If, after death, the will is declared invalid for testamentary purposes, the validity of the anatomical gift is unaffected.
- (f) A donor may amend or revoke an anatomical gift, 25 not made by will, only by one or more of the following:
 - (1) A signed statement.
 - (2) An oral statement made in the presence of two individuals or by means of a tape recording in the donor's own voice.
 - (3) Any form of communication during a terminal illness or injury addressed to a physician or surgeon.
 - (4) The delivery of a signed statement to a specified donee to whom a document of gift had been delivered.
 - (g) The donor of an anatomical gift made by will may amend or revoke the gift in the manner provided for amendment or revocation of wills, or as provided in subdivision (f).
- (h) An anatomical gift that is not revoked by the donor 38 before death is irrevocable and does not require the

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consent or concurrence of any person after the donor's death.

- (i) An individual may refuse to make an anatomical gift of the individual's body or part by a writing signed in 5 the same manner as a document of gift, a statement attached to or imprinted on a donor's motor vehicle operator's or chauffeur's license, or any other writing used to identify the individual as refusing to make an anatomical gift. During a terminal illness or injury, the 10 refusal may be an oral statement or other form of communication.
- (j) In the absence of contrary indications by the donor, 13 an anatomical gift of a part is neither a refusal to give 14 other parts nor a limitation on an anatomical gift under 15 Section 7151 or on a removal or release of other parts 16 under Section 7151.5.
- (k) In the absence of contrary indications by the 18 donor, a revocation or amendment of an anatomical gift 19 is not a refusal to make another anatomical gift. If the 20 donor intends a revocation to be a refusal to make an 21 anatomical gift, the donor shall make the refusal pursuant to subdivision (i).
- (1) Any signed statement that is in compliance with 24 this chapter, or a driver's license or identification card that meets the requirements for validity set forth in subdivision (b) of Section 12811 of the Vehicle Code or subdivision (b) of Section 13005 of the Vehicle Code, shall 28 be honored and no further consent or approval from the 29 next of kin or other person listed in subdivision (a) of 30 Section 7151 shall be required.
- (m) Notwithstanding subdivision (a), an 32 who is between 15 and 18 years of age may make an anatomical gift for any purpose stated in subdivision (a) 34 of Section 7153, limit an anatomical gift to one or more of 35 those purposes, refuse to make an anatomical gift, or 36 amend or revoke an anatomical gift, only upon the written consent of a parent or guardian.
- 38 SEC. 4. Section 7151.5 of the Health and Safety Code 39 is repealed.

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SEC. 5. Section 7151.5 is added to the Health and Safety Code, to read:

7151.5. (a) Except as provided in subdivision (b), no coroner, medical examiner, hospital, local public health official, or any other person may release and permit the removal of a part from a body, including a cornea, within that person's or entity's custody for transplantation, therapy, or reconditioning unless the decedent or a person listed in subdivision (a) of Section 7151 made an anatomical gift in accordance with this chapter.

- (b) Notwithstanding subdivision (a), a coroner, medical examiner, hospital, local public health official, or any other person may release and permit the removal of a part from a body, including a cornea, within that person's or entity's custody for transplantation, therapy, or reconditioning if the person or entity obtains consent from a person listed in subdivision (a) of Section 7151 either in writing or, upon consent of the parties involved, by means of a tape recorded telephone conversation.
- SEC. 6. Section 7155 of the Health and Safety Code is amended to read:
- 7155. (a) A person may not knowingly, for valuable consideration, purchase or sell a part for transplantation, therapy, or reconditioning, if removal of the part is intended to occur after the death of the decedent. No third party, other than a person listed in subdivision (a) of Section 7151 who has consented to the removal of a body part of the decedent in accordance with Section 7151 or 7151.5, may receive compensation for the sale or transfer of that body part for transplantation, therapy, or reconditioning.
- (b) Valuable consideration does not include reasonable payment for the removal, processing, disposal, preservation, quality control, storage, transplantation, or implantation of a part.
- 36 (c) A person who violates this section is guilty of a
 37 felony and upon conviction shall be punished by
 38 imprisonment in the state prison for three, five, or seven
 39 years, a fine not exceeding fifty thousand dollars
 40 (\$50,000), or both.

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1 SEC. 7. No reimbursement is required by this act pursuant to Section 6 of Article XIII B of the California 3 Constitution for certain costs that may be incurred by a local agency or school district because in that regard this act creates a new crime or infraction, climinates a crime 5 or infraction, or changes the penalty for a crime or 6 infraction, within the meaning of Section 17556 of the Government Code, or changes the definition of a crime 8 9 within the meaning of Section 6 of Article XIII B of the 10 California Constitution.

However, notwithstanding Section 17610 of the Government Code, if the Commission on State Mandates determines that this act contains other costs mandated by the state, reimbursement to local agencies and school districts for those costs shall be made pursuant to Part 7 (commencing with Section 17500) of Division 4 of Title 2 of the Government Code. If the statewide cost of the claim for reimbursement does not exceed one million dollars (\$1,000,000), reimbursement shall be made from the State Mandates Claims Fund.

Notwithstanding Section 17580 of the Government Code, unless otherwise specified, the provisions of this act shall become operative on the same date that the act takes effect pursuant to the California Constitution.

SEC. 5. Notwithstanding Section 17610 Government Code, if the Commission on State Mandates determines that this act contains costs mandated by the reimbursement to local agencies state. and districts for those costs shall be made pursuant to Part 7 (commencing with Section 17500) of Division 4 of Title 2 of the Government Code. If the statewide cost of the 32 claim for reimbursement does not exceed one million dollars (\$1,000,000), reimbursement shall be made from the State Mandates Claims Fund.

35 *Notwithstanding* Section 17580 of the Government 36 Code, unless otherwise specified, the provisions of this act shall become operative on the same date that the act takes effect pursuant to the California Constitution.